

Message Text

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ACTION IO-14

INFO OCT-01 EUR-12 ISO-00 AGRE-00 AID-05 EB-08 ICA-11

COME-00 TRSE-00 CIAE-00 INR-10 NSAE-00 L-03 SS-15

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TO SECSTATE WASHDC PRIORITY 5831

INFO USMISSION GENEVA

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PARIS FOR UNESCO

FODAG

E.O. 11652: N/A

TAGS: FAO,AORG,EFIN

SUBJ: FAO 1980-1981 BUDGET

REF: (A) ROME 16825; (B) ROME 16826; (C) STATE 221105;

(D) STATE 224818

1. ROME GENEVA GROUP'S DRAFTING GROUP MET SEPT. 12. AND REACHED PRELIMINARY AGREEMENT ON A LINE OF APPROACH ON FAO 1980-81 BUDGET TO DG BY GROUP WHICH BASED ON FOLLOWING AGREEMENT:

(A) THAT ANY DISCUSSIONS WITH THE DIRECTOR GENERAL SHOULD EMPHASIZE THE SERIOUS FINANCIAL AND ECONOMIC DIFFICULTIES OF MANY MEMBER COUNTRIES;

(B) THAT IT WAS ESSENTIAL FOR FAO IN THESE CIRCUMSTANCES TO ENSURE THAT ITS PROGRAM UNDER THE REGULAR BUDGET WAS STRICTLY LIMITED; MEMBER GOVERNMENTS WOULD LIMITED OFFICIAL USE

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WISH TO BE SATISFIED OVER THE PROVISION PROPOSED FOR THE VARIOUS INDIVIDUAL ITEMS, PARTICULARLY THOSE FOR FAO COUNTRY REPRESENTATIVES AND THE TECHNICAL COOPERATION PROGRAM;

(C) THAT MEMBER GOVERNMENTS WOULD THEREFORE WELCOME AN INDICATION OF THE DIRECTOR GENERAL'S INTENTIONS WITH REGARD TO THE PROGRAM OF WORK AND BUDGET FOR 1980-81 AND OF

WHEN AND HOW THEY WILL BE MADE KNOWN;

(D) THAT BECAUSE OF THE REAL GROWTH LIMITS GOVERNMENTS ARE APPLYING TO THEIR OWN BUDGETARY PROCESSES, MOST GOVERNMENTS REPRESENTED WILL HAVE GREAT DIFFICULTY ACCEPTING ANYTHING BUT A MINIMUM NET REAL GROWTH BEYOND THE PRESENT LEVEL OF THE BUDGET, MOST TAKING POSITIONS IN THE RANGE BETWEEN ZERO NET REAL GROWTH AND THREE PERCENT GROWTH FOR THE BIENNIUM. ONE MEMBER INDEED COULD NOT, GIVEN ITS DOMESTIC BUDGET, AGREE TO ANY INCREASE IN THE LEVEL OF FAO'S BUDGET DURING THE NEXT BIENNIUM BEYOND A FIGURE OF AROUND \$250 MILLION. ANOTHER, WHILE INTENT ON BUDGETARY DISCIPLINE, WOULD PREFER NOT TO BE ASSOCIATED EVEN WITH A PRELIMINARY PERCENTAGE LIMIT ON GROWTH UNTIL THE DG'S PROPOSALS HAVE BEEN EXAMINED; (E) THAT IN LINE WITH DG'S INTENTIONS EXPRESSED JULY 26 AND WITH A VIEW TO PROCEEDING TOWARD A 1980-81 BUDGET WHICH THE FAO MEMBERSHIP CAN SUPPORT UNANIMOUSLY. THEY HAPPY TO PARTICIPATE IN DISCUSSIONS WITH HIM ASAP PREFERABLY BEFORE THE NOVEMBER COUNCIL MEETING.

2. FRG AND FRANCE WERE HELPFUL IN SUPPORTING U.S. REP VIEW THAT DG SHOULD BE GIVEN IDEA OF RANGE WHICH MOST OF GROUP WAS IN. JAPANESE WERE UNHAPPY AT SEEING RANGE GO AS HIGH AS 3 PERCENT PER BIENNIUM ON INITIAL GO-AGROUND, WHILE UK NOT SURE UKG WOULD WANT TO SEE IT THAT LOW (AS THEIR 2 PERCENT PER ANNUM POSITION USUALLY LIMITED OFFICIAL USE

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EXPRESSED AS 4 PERCENT FOR BIENNIUM). AUSTRALIANS CAME ON BOARD ON CONDITION IDEA OF PROPOSING CONTACT GROUP ON 1980-81 BUDGET INCLUDED AND THIS WAS INCLUDED AS POINT. (E) DUTCH NOT PRESENT BUT, WITH A SPECIAL SENTENCE INSERTED FOR THEM SHOULD GO ALONG. WE TRUST CANADIANS WILL ALSO.

3. U.S. REP MADE AN EFFORT (REFTEL C) TO INCLUDE A POINT ABOUT RELATIONSHIP OF REGULAR BUDGET DISCIPLINE TO EXTRA BUDGETARY CONTRIBUTIONS BUT IT WAS CONCLUDED THAT, WITH FRG PHASING DOWN ITS TRUST FUNDING OF FAO. FRENCH AND JAPANESE NOT CONTEMPLATING ANY, AND CANADA WITHOUT A POSITION ON CONTRIBUTION TO POST HARVEST LOSSES FUND, IT WOULD BE BETTER TO STEER CLEAR OF THIS ARGUMENT IN ANY GROUP APPROACH. ALL AGREED WITH DESIRABILITY OF GETTING STATISTICS FROM GROUP MEMBERS ON EXTRA-BUDGETARY SUPPORT OF FAO. FRG REP PROBED AS TO WHETHER U.S. INTEREST IN THIS ARGUMENT REPRESENTED ANY CHANGE IN OUR PHILOSOPHY ON UNDP CHANNEL, WHICH U.S. REP SAID IT DID NOT.

4. IF GROUP ENDORSES PARA ONE SEPT. 14, BELGIAN REP, WHO WANTS TO OFFER LUNCH, WILL THEN SEEK TO FIX SEPT. 28 OR 29

DATE FOR MEETING WITH DG INDICATING HE WOULD PREFER TO HAVE IT AT LUNCH.

5 COMMENT: BELIEVE POSITION IN PARA ONE WITHIN OUR INSTRUCTIONS. IT DOESNOT COMMIT US AT THIS TIME TO ACCEPT NET REAL GROWTH AS HIGH AS THREE PERCENT PER BIENNIUM AND KEEPS ENTIRE GROUP, EXCEPT FOR DUTCH, WITHIN THAT RANGE. DG WILL UNDOUBTEDLY START HIS BARGAINING WITH AN ASSUMPTION HE CAN GET ALL OF US TO ACCEPT AT LEAST 3 PERCENT FOR BIENNIUM WITH PRESENT BUDGET LEVEL AS BASE. GROUP WILL TRY (1) TO HOLD HIM TO 3 PERCENT OR AT MOST 4 PERCENT BIENNIUM (CURRENT WHO MODEL), (2) TO GET HIM TO SHOW US SOME OF HIS THINKING, AND (3) TO PROMOTE DIALOGUE WITH HIM AND, IF HE WISHES, WITH G-77 IN A CONTACT GROUP
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WHICH WILL RESTRAIN HIM FROM GOING TO THE FAO COUNCIL WITH A PROJECTION WITH WHCIH WE WILL HAVE TO TAKE PUBLIC ISSUE. GARDNER

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